STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS



DEPARTMENT OF REVENUE

State of Rhode Island Revenue Assessment Report Year-to-Date FY 2011 through April 2011

The monthly revenue assessment report compares revenue collections on a fiscal year-to-date basis to the Office of Revenue Analysis' fiscal year-to-date estimate of revenue collections based on the current fiscal year revenue estimate. It should be noted that the fiscal year revenue estimate will vary over the course of the fiscal year as the Revenue Estimating Conference (see RI General Law § 35-16-1) convenes and modifies the revenue estimates originally enacted by the General Assembly.

The purpose of the Revenue Assessment Report is to give readers a sense of how the state's revenue collections compare to those that might be expected if the official revenue estimate was being met in a predictable way. Caution should be exercised when interpreting this report as actual collections may vary significantly from past collection patterns. In addition, it is important for the reader to understand that enacted and adopted revenue estimates are made on an accrual not a cash basis. Revenue accruals are not determined until at least one month after the close of the fiscal year in June. Thus, even if the assessment of actual fiscal year-to-date revenue collections trails the fiscal year-to-date revenue estimates, it is possible for the fiscal year end accrual to make up any shortfall.

In the July 2010 through September 2010 reports, the Departmental Receipts adjusted cash collections figures failed to take into account that \$7.1 million of disproportionate share revenues received by Eleanor Slater Hospital in July 2010 were accrued back to FY 2010. The effect of this omission was to overstate the amount by which fiscal year-to-date adjusted cash collections exceeded expected enacted revenues. Beginning with the October 2010 report this oversight has been corrected. As of the December 2010 report, the revenue estimates adopted at the November 2010 Revenue Estimating Conference are used as the basis of comparison for fiscal year-to-date adjusted cash collections.

Fiscal Year-to-Date Estimate of Revised FY 2011 Revenues

In order to determine the expected year-to-date revenue collections based on the revised FY 2011 revenue estimates adopted at the November 2010 Revenue Estimating Conference (REC), the Office of Revenue Analysis first determines the average percentage of total adjusted cash collections that occurred in a given month over the past five fiscal years. For Inheritance and Gift taxes the past ten fiscal years are used. These percentages are then applied to the November 2010 REC revised FY 2011 revenue estimate for each revenue item. In the case of Other Miscellaneous Revenues and the Unclaimed Property transfer, the actual year-to-date collections are used due to the discrete and unpredictable nature of the timing of these receipts.

Thus, for example, the November 2010 REC revised revenue estimate for Sales and Use taxes for FY 2011 is \$805.5 million. The average percentage of adjusted cash total Sales and Use taxes that were collected through April of the fiscal year over the past five fiscal years is approximately 83.6 percent. This percentage applied to the November 2010 REC estimate for Sales and Use taxes for FY 2011 yields the Year-To-Date March Estimate of revised FY 2011 Sales and Use taxes of \$673.4 million. This process is repeated for all November 2010 REC revised revenue items except Other Miscellaneous Revenues and the Unclaimed Property Transfer.

The table below provides the rounded five year or ten year average percentages for year-to-date collections through April:

| Revenue Item | Percent of Total Collected through Fiscal YTD | Revenue Item | Percent of Total Collected through Fiscal YTD | | |
|---------------------------------|---|---------------------|---|--|--|
| Personal Income Tax | | Motor Vehicles | 74.9 % | | |
| Estimated Payments | 79.1 % | Motor Carrier Fuel | 75.0 % | | |
| Final Payments | 95.8 % | Cigarettes | 82.3 % | | |
| Withholding Payments | 83.5 % | Alcohol | 80.7 % | | |
| Refunds Paid | 85.9 % | Inheritance & Gift | 78.1 % | | |
| Business Corporations Taxes | 69.4 % | Racing & Athletics | 81.5 % | | |
| Public Utilities Gross Earnings | 44.8 % | Realty Transfer | 84.7 % | | |
| Financial Institutions Taxes | 53.6 % | Departmental Rcpts. | 74.5 % | | |
| Insurance Co. Gross Premiums | 43.8 % | Lottery | 74.0 % | | |
| Bank Deposits | 41.3 % | Other Misc. Revs. | n/a | | |
| Health Care Provider Assessment | 83.2 % | Unclaimed Property | 0.0 % | | |
| Sales and Use Tax | 83.6 % | | | | |

It should be noted that the FY 2011 Health Care Provider Assessment consists only of an assessment on nursing homes. Also, in the 2010 session, the General Assembly passed legislation signed by Governor Carcieri that prohibits the running of live greyhound races anywhere in the state in FY 2011 and beyond. As a result, Racing and Athletics taxes now consist only of a tax on simulcast wagering. In addition, the "Percent of Total Collected through Fiscal YTD" for Departmental Receipts is calculated excluding Hospital Licensing Fee revenues, which are large, made only once in the fiscal year, and not always at the same time each fiscal year. Finally, the Lottery transfer does not begin in a given fiscal year until August while the Unclaimed Property transfer occurs in June of each fiscal year.

The revised FY 2011 revenue estimates adopted at the November 2010 Revenue Estimating Conference by revenue items are as follows:

| Revenue Item | Revised FY 2011 Estimate | Revenue Item | Revised FY 2011 Estimate | |
|---------------------------------|-----------------------------|-----------------------|-----------------------------|--|
| Personal Income Tax | | Motor Vehicles | \$51,800,000 | |
| Estimated Payments | \$ 181,400,000 | Motor Carrier Fuel | 1,100,000 | |
| Final Payments | 157,800,000 | Cigarettes | 135,000,000 | |
| Withholding Payments | 905,000,000 | Alcohol | 12,000,000 | |
| Refunds Paid | (295,600,000) | Inheritance & Gift | 28,300,000 | |
| Business Corporations Taxes | 123,300,000 | Racing & Athletics | 1,250,000 | |
| Public Utilities Gross Earnings | 97,000,000 | Realty Transfer | 6,400,000 | |
| Financial Institutions Taxes | 250,000 | Departmental Rcpts. | 334,700,000 | |
| Insurance Co. Gross Premiums | 98,200,000 | Lottery | 347,500,000 | |
| Bank Deposits | 1,900,000 | Other Misc. Revs | 10,855,000 | |
| Health Care Provider Assessment | 40,500,000 | Unclaimed Property | 5,300,000 | |
| Sales and Use Tax | 805,500,000 | | | |
| | To | otal General Revenues | \$3,037,355,000 | |

Results for the First Ten Months of FY 2011

The attached table gives the results for the first ten months of FY 2011. As is apparent from the table, the Department of Revenue finds that adjusted year-to-date April cash collections for Total General Revenues exceed expected revenue collections based on the November 2010 REC revised FY 2011 revenue estimates by \$76.9 million, or 3.4 percent. In Total Taxes, the variance from the November 2010 REC revised expected revenues is \$69.2 million, or 3.7 percent. For Departmental Receipts, the difference from the November 2010 REC revised

expected revenues is \$4.2 million or 2.9 percent. For Other General Revenue Sources, fiscal year-to-date April adjusted cash collections are more than the November 2010 REC revised estimate by \$3.4 million or 1.3 percent.

It is important to note that six revenue items have adjusted cash collections that exceed revised expected revenues by \$1.0 million or more. Within taxes, Personal Income Tax cash collections have the largest positive difference from expected revenues with a variance of \$62.1 million or 7.8 percent. It should be noted that fiscal year-to-date Personal Income Tax cash collections include \$6.1 million of reimbursed Historic Structures Tax Credits. Total Sales and Use Taxes are \$6.4 million or 0.9 percent more than revised expected revenues through April. The adjusted Lottery Transfer cash collections exceed revised revenues by \$3.4 million or 1.3 percent. Insurance Companies Gross Premiums Tax cash collections exceed expected revenues by \$2.3 million or 5.3 percent. It should be noted that fiscal year-to-date Insurance Companies Gross Premiums Tax adjusted cash collections include \$6.3 million of Total Public Utilities Gross Premiums tax reimbursed Historic Structures Tax Credits. adjusted cash collections exceed expected revenues by \$1.9 million or 4.4 percent. The last general revenue source which is \$1.0 million higher then expected revenues is Cigarette Taxes which is \$1.2 million more or 1.1 percent greater then expected cash collections through April of FY 2011. Finally, Financial Institutions, Inheritance and Gift, Motor Vehicle Registration and License Fees, Bank Deposits, Racing and Athletics, and Health Care Provider Assessment taxes adjusted cash collections are all greater than expected revised revenues but by less than \$1.0 million through April of the fiscal year.

On the negative side, only one revenue item has an adjusted cash collection that trails expected revised revenues by more than \$1.0 million. The largest shortfall in General Revenues is Business Corporations Tax adjusted cash collections which are \$5.9 million less than expected revised cash collections through April, a difference of -6.9 percent. It should be noted that fiscal year-to-date Business Corporations Tax adjusted cash collections include \$818,010 of reimbursed Historic Structures Tax Credits. Alcohol, Motor Fuel Use, and Realty Transfer taxes adjusted cash collections are below expected revised revenues but by less than \$1.0 million through April of FY 2011.

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May 9, 2011

STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT Year-to-Date Estimate to Actual

| · | R | YTD April Estimate of Revised FY 2011 | | YTD April Adjusted Cash FY 2011 | | Difference | Variance |
|---------------------------------|----|---|----|---------------------------------------|-------|------------------|----------|
| D 17 (7) | | | | | | | |
| Personal Income Tax | \$ | 796,022,715 | \$ | 858,159,253 | | \$ 62,136,538 | 7.8% |
| General Business Taxes | | | | | | | |
| Business Corporations | | 85,531,656 | | 79,641,734 | * | (5,889,922) | -6.9% |
| Public Utilities Gross Earnings | | 43,415,986 | | 45,326,134 | ** | 1,910,148 | 4.4% |
| Financial Institutions | | 134,015 | | 1,012,147 | *** | 878,132 | 655.3% |
| Insurance Companies | | 43,019,251 | | 45,315,090 | | 2,295,839 | 5.3% |
| Bank Deposits | | 784,007 | | 879,271 | | 95,264 | 12.2% |
| Health Care Provider Assessment | | 33,688,906 | | 33,695,596 | | 6,690 | 0.0% |
| Excise Taxes | | | | | | | |
| Sales and Use | | 673,378,541 | | 679,759,626 | | 6,381,085 | 0.9% |
| Motor Vehicle | | 39,045,933 | | 39,141,930 | | 95,997 | 0.2% |
| Motor Fuel | | 824,896 | | 772,294 | | (52,602) | -6.4% |
| Cigarettes | | 111,062,783 | | 112,257,580 | | 1,194,797 | 1.1% |
| Alcohol | | 9,685,758 | | 9,583,745 | | (102,013) | -1.1% |
| Other Taxes | | | | | | | |
| Inheritance and Gift | | 22,101,775 | | 22,337,136 | | 235,361 | 1.1% |
| Racing and Athletics | | 1,018,801 | | 1,056,001 | | 37,200 | 3.7% |
| Realty Transfer | | 5,419,621 | | 5,416,039 | | (3,582) | -0.1% |
| Total Ťaxes | \$ | 1,865,134,642 | \$ | 1,934,353,575 | | \$ 69,218,933 | 3.7% |
| Total Departmental Receipts | \$ | 143,625,588 | \$ | 147,842,401 | ^ | \$ 4,216,813 | 2.9% |
| Taxes and Departmentals | \$ | 2,008,760,231 | \$ | 2,082,195,976 | | \$ 73,435,746 | 3.7% |
| Other General Revenue Sources | | | | | | | |
| Other Miscellaneous Revenues | | 7,853,566 | + | 7,853,566 | ^ ^ | • | 0.0% |
| Lottery Transfer | | 257,060,754 | | 260,484,927 | ^ ^ ^ | 3,424,173 | 1.3% |
| Unclaimed Property | | - | + | - | | - | n/a |
| Total Other Sources | \$ | 264,914,320 | \$ | 268,338,493 | | \$ 3,424,173 | 1.3% |
| Total General Revenues | \$ | 2,273,674,551 | \$ | 2,350,534,469 | | \$ 76,859,918 | 3.4% |

^{*} Deducts \$25.1 million in Business Corporations cash receipts received in FY 2011 that was accrued back to FY 2010

⁺ Set equal to actual amounts received due to general receipt of transfers in June.

| PIT Component | · Y | TD Estimates | YTD Actuals | Difference | Variance |
|---------------|------------|---------------|-------------------|--------------------|----------|
| Estimateds | \$ | 143,556,679 | \$ 131,171,407 | \$ (12,385,273) | -8.6% |
| Finals | | 151,187,788 | 178,739,135 | 27,551,348 | 18.2% |
| Withholding | | 755,232,673 | 773,237,118 | 18,004,445 | 2.4% |
| Refunds | | (253,954,425) | (224,988,408) | 28,966,018 | -11.4% |
| Total | \$ | 796,022,715 | \$ 858,159,253 | \$ 62,136,538 | 7.8% |

^{**} Deducts \$3.3 million in Public Utilities Gross Earnings cash receipts received in July that was accrued back to FY 2010.

^{***} Adds back \$1.7 million in Financial Institutions cash receipts that were issued as a refund in October that was accrued back to FY 2010.

[^] Deducts \$123,916,561 in Hospital Licensing Fees cash receipts and deducts \$7.1 million in disproportionate share revenues received in FY 2011 that were accrued back to FY 2010.

^{^^} Deducts for \$1.8 million in Other Miscellaneous Revenues cash receipts received in FY 2011 that were accrued back to FY 2010.

^{^^^} Deducts for \$1.6 million in Lottery Transfer cash receipts received in October 2010 that were accrued back to FY 2010.