# STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS



## **DEPARTMENT OF REVENUE**

# State of Rhode Island Monthly Revenue Brief FY 2011 Cash Collections through May 2011

The Rhode Island Department of Revenue monthly revenue brief is a comprehensive analysis of fiscal year-to-date cash collections on all revenue sources estimated by the principals of the Revenue Estimating Conference (see Rhode Island General Law § 35-16-1). Users of the report should be cautious when comparing year-to-date growth rates to the growth estimate for Other Miscellaneous Revenues and Unclaimed Property as the receipt of these revenues occurs at discrete points in time over the course of a fiscal year. Further complicating matters is the fact that the discrete pattern of receipts varies so that payments received do not necessarily occur at the same point in time in each fiscal year.

#### **Total General Revenues**

Annual	May Rev Growth Estimate	Frowth Estimate Actual		Actual YTD Growth		Base YTD Growth
Growth Rates	2.5 %	4.8 %		3.8 %		
Annual	May REC Revenue Estimate		Actual YTD Cash			
Dollar Values	\$3.091 Billion		\$2.705 Billion			

Fiscal Year 2011 total general revenues collected through May have increased by 4.8 percent as compared to Fiscal Year 2010 total general revenues collected through May of last year. For the fiscal year-to-date period through May 2011, total general revenues were \$2.705 billion as compared to \$2.582 billion for the same period last year, an increase of \$123.1 million. The FY 2011 revised growth estimate adopted at the May 2011 Revenue Estimating Conference (REC) is 2.5 percent in revised FY 2011 total general revenues over final audited FY 2010 collections.

It is necessary to make adjustments to the cash collections for these two fiscal years in order to determine the base year-over-year fiscal year-to-date growth in collections. In FY 2010

through May, a net total of -\$125.3 million of adjustments must be made. These adjustments include a decrease of \$496,275 in the health care provider assessment to reflect the fact that the group home portion of this assessment has been repealed effective August 1, 2009. receipts received in July 2009 are for services rendered in May and June 2009 and were accrued back to FY 2009. Also included is an increase of \$1.6 million in motor vehicle licenses and fees to account for the late posting of interstate trucking payments that are made to the forty-nine other states and Canada. Further, an adjustment of -\$103,533 is made to racing and athletics taxes to account for the elimination of live greyhound racing at Twin River after August of 2009. In addition, the adjustment includes a decrease of \$124.4 million in departmental receipts of which \$121.5 million is the receipt in July 2009 of the FY 2009 hospital licensing fee and \$2.9 million in non-Medicaid payments for board and support of patients at the Eleanor Slater Hospital that were converted to restricted receipts in June 2010. Finally, the net adjustment includes a decrease of \$1.9 million in other general revenues of which \$339,473 is the gas tax transfer due to the FY 2010 repeal of the dedication of \$0.01 per gallon of the state's \$0.33 per gallon gas tax for general purposes and \$1.6 million in the lottery transfer to account for cash received in November that had been accrued back to FY 2009 in the Controller's final audited general fund revenue report.

In FY 2011 through the end of the first eleven months of the fiscal year, a net total of -\$154.5 million of adjustments must be made. These adjustments include a decrease of \$25.1 million in business corporations' tax collections from cash receipts received in September, December, and January that were accrued back to FY 2010. Also included is a net decrease of \$3.3 million in public utilities gross earnings taxes to account for the one-time receipt in July of proceeds from an FY 2010 audit recovery that were accrued back to FY 2010, an increase of \$1.8 million in financial institutions taxes to offset a refund paid in October that was accrued back to FY 2010 and a decrease of \$322,560 to motor vehicle license and registration fees to correct for the misposting of driving record abstracts receipts by the Division of Motor Vehicles. A further decrease of \$124.1 million is needed in departmental receipts, of which a decrease of \$124.4 million is for the cash receipt of FY 2010 hospital licensing fees received in FY 2011, these cash receipts have been accrued back to FY 2010, and an increase of \$322,560 to correct for a misposting of driving record abstract receipts by the Division of Motor Vehicles to the motor vehicle license and registration fees account. The net adjustment includes a decrease in other miscellaneous revenue of \$1.8 million to account for the proceeds received from the sale of the Smithfield Salt Barn and the receipt of a settlement from a pharmaceutical manufacturer both of which were accrued back to FY 2010. Finally, a decrease of \$1.6 million in the lottery transfer is included in the net adjustment to account for cash received in October that had been accrued back to FY 2010 in the Controller's audited general fund revenue report. It should be noted that there is no adjustment to motor vehicle licenses and registration fees in FY 2011 for the disbursement of interstate trucking payments made to the forty-nine other states and Canada which occurred in June of FY 2010 rather than July of the following fiscal year as had been the case for the five previous fiscal years.

The necessary adjustments that need to be made are displayed in the table below:

Revenue Source	Adjustment	Year-to-Date FY 2010	Year-to-Date FY 2011
Business Corporations	Deduct receipts that accrue to FY 2010	\$0	\$(25,059,178)
Public Utilities	FY 2010 audit recovery	\$0	\$(3,301,779)
Financial Institutions	Refund accrues back to FY 2010	\$0	\$1,751,207
Health Care Provider	Deduct receipts that accrue to FY 2009	\$(496,275)	\$0
Motor Vehicle	Interstate trucking payments adjustment	\$1,588,398	\$0
Motor Vehicle	Misposting of license & fees revenue	\$0	\$(322,560)
Racing and Athletics	Elimination of live greyhound racing	\$(103,533)	\$0
Licenses & Fees	Hospital Licensing Fee	\$(121,542,759)	\$(124,410,510)
Licenses & Fees	Misposting of license & fees revenue	\$0	\$322,560
Sales & Services	Non-Medicaid board/support payments	\$(2,873,339)	\$0
Other Miscellaneous	Sale of Smithfield Salt Barn	\$0	\$(985,560)
Other Miscellaneous	Pharmaceutical manufacturer settlement	\$0	\$(839,235)
Gas Tax Transfer	Deduct receipts that accrue to FY 2009	\$(339,473)	\$0
Lottery Transfer	Receipts that accrue to prior fiscal year	\$(1,561,685)	\$(1,646,003)
Total		\$(125,328,666)	\$(154,491,057)

Accounting for these revenue adjustments yields a base rate of growth for the fiscal year-to-date period through May 2011 of 3.8 percent. It should be noted that the base year-to-date growth rate is not necessarily indicative of the projected annual growth in revenues.

#### **Taxes and Departmental Receipts**

Annual	May Rev. Growth Estimate	Actual YTD Growth		Base YTD Growth	
Growth Rates	2.4 %	4.7 %		3.7 %	
Annual	May REC Revenue Estim	ate	Actual YTD Cash		
Dollar Values	\$2.718 Billion		\$2.399 Billion		

The Rhode Island Department of Revenue reports that FY 2011 taxes and departmental receipts collected through May 2011 have increased by 4.7 percent as compared to FY 2010 cash collections for the comparable period a year ago. For the fiscal year-to-date period ending May 2011, total taxes and departmental receipts were \$2.399 billion as compared to \$2.292

billion for the same period last fiscal year, an increase of \$106.9 million. The actual year-to-date growth exceeds the FY 2011 revised growth estimate adopted at the May 2011 REC of 2.4 percent for FY 2011 over final audited FY 2010 cash collections.

The group home health care provider assessment receipt accrual, the motor vehicle licenses and fees' late interstate trucking payments, the adjustment for the elimination of live greyhound racing, the hospital licensing fee receipt accrual, and the non-Medicaid board and support receipt reclassification result in a -\$123.4 million adjustment in FY 2010 for comparability between fiscal years. The business corporations cash receipt accrual, the public utilities gross earnings audit recovery, the financial institutions refund payable accrual, the correction for the misposting of receipts by the Division of Motor Vehicles, the hospital licensing fee accrual result in a -\$151.0 million adjustment in FY 2011 for comparability between fiscal years. These adjustments yield a FY 2011 base fiscal year-to-date growth rate in taxes and departmental receipts of 3.7 percent.

#### **Other General Revenue Sources**

Annual	May Rev. Growth Estimate	Actual YTD Growth		Base YTD Growth	
Growth Rates	2.9 %	5.6 %		5.1 %	
Annual	May REC Revenue Estimate		Actual YTD Cash		
Dollar Values	\$373.4 Million		\$305.3 Million		

FY 2011 other general revenue sources collected through May of the current fiscal year have increased by 5.6 percent as compared to cash collections through May of FY 2010. Other general revenue sources include the gas tax transfer to the general fund, other miscellaneous revenues, the lottery transfer, and unclaimed property that is transferred to the State in June of each fiscal year. The actual year to date growth rate of 5.6 percent leads the FY 2011 revised growth estimate of 2.9 percent for other general revenue sources adopted at the May 2011 Revenue Estimating Conference. For the fiscal year-to-date period ending May 2011, total other general revenue sources were \$305.3 million as compared to \$289.1 million for the same period last year, an increase of \$16.2 million.

A net total of -\$1.9 million of adjustments to FY 2010 must be made for comparability purposes. These adjustments include the gas tax transfer receipt accrual and the accrual for the lottery transfer. Additionally, a net total of -\$3.5 million of adjustments must be made to FY 2011. Theses adjustments include the proceeds from the sale of the Smithfield Salt Barn, the settlement payment received from a pharmaceutical manufacturer, and the FY 2010 receipt accrual for the lottery transfer. Taking into account the FY 2010 and FY 2011 adjustments to other general revenue sources yields a base year-to-date growth rate of 5.1 percent.

#### **Total Taxes**

Annual	May Rev. Growth Estimate	Actual YTD Growth		Base YTD Growth	
Growth Rates	2.7 %	5.3 %		3.9 %	
Annual	May REC Revenue Estimate		Actual YTD Cash		
Dollar Values	\$2.384 Billion		\$2.105 Billion		

Total tax revenues for the fiscal year-to-date period through May 2011 were \$2.105 billion, which exceeds the \$1.999 billion in total tax cash collections in FY 2010 through May 2010. The FY 2011 year to date growth rate for tax collections of 5.3 percent exceeds the revised FY 2011 growth rate adopted at the May 2011 REC of 2.7 percent over final audited FY 2010 tax collections. Net adjustments of \$988,590 are needed in FY 2010 for the receipt accrual of the health care provider assessment on group homes, the underreporting of motor vehicle license and fee revenues and the elimination of live greyhound racing to create comparability between fiscal years. In FY 2011, the business corporations receivable accrual, the public utilities gross earnings audit recovery, the financial institutions payable accrual, and the correction for the misposting of revenues by the Division of Motor Vehicles result in a net adjustment of -\$26.9 million. Taking into account the FY 2010 and FY 2011 net adjustments to total taxes yields a base fiscal year-to-date growth rate of 3.9 percent.

It is important to note that any historic structures tax credits (HSTC) redeemed from FY 2009 onward are reimbursed from the Historic Structures Tax Credit Fund's bond proceeds upon receipt of the tax credit certificate. Prior to FY 2009, the redemption of historic structures tax credit certificates were deducted directly from realized tax receipts. Thus, prior to FY 2009 the actual revenues for the tax types that had HSTCs redeemed to offset an actual tax liability were net revenues (i.e., total collection *less* HSTC redemptions). Since FY 2009, the actual revenues for the tax types that have HSTCs redeemed to offset an actual tax liability are gross revenues (i.e., total collections *plus* HSTC reimbursements).

In FY 2010, total historic structure tax credit redemptions/reimbursements for all taxes through May totaled \$44.8 million vs. \$13.8 million in FY 2011. The breakdown of the reimbursement of redeemed HSTCs by tax type is shown in the table below:

Historic Structure Tax Credit Reimbursements					
Tax Type	Year-to-Date FY 2010	Year-to-Date FY 2011			
Personal Income	\$ 18,788,728	\$ 6,325,323			
Business Corporations	669,379	818,010			
Financial Institutions	188,525	0			
Insurance	8,908,103	1,029,825			
Insurance/HMOs	16,283,209	5,619,604			
Total	\$ 44,837,943	\$ 13,792,762			

#### **Personal Income Taxes**

Annual	May Rev. Growth Estimate	Actual	YTD Growth	Base YTD Growth	
Growth Rates	11.7 %		9.0 %	9.0 %	
Annual	May REC Revenue Estimate		Actual YTD Cash		
Dollar Values	\$1.004 Billion	_	\$910.9 Million		

Actual personal income tax cash collections for FY 2011 through the eleventh month of the fiscal year were up \$75.6 million, or 9.0 percent, compared to the same period last fiscal year. The FY 2011 year-to-date growth rate of 9.0 percent lags the FY 2011 revised growth estimate of 11.7 percent over final audited FY 2010 collections adopted at the May 2011 REC. Total personal income tax cash collections for FY 2011 through May 2011 were \$910.9 million vs. FY 2010 cash collections of \$835.3 million through May 2010.

The FY 2011 year-to-date personal income tax cash collections include historic structures tax credit reimbursements through May of \$6.3 million. This compares to \$18.8 million of historic structures tax credit reimbursements through May of FY 2010. Thus, through May, FY 2011 HSTC reimbursements for personal income taxes are \$12.5 million less, or -66.3 percent vs. the same period in FY 2010.

The table below is provided by the Division of Taxation, and breaks down personal income tax cash collections by component for FY 2010 and FY 2011 through May. It should be noted that slight differences may exist between the figures reported by the Division of Taxation and those reported by the Controller due to timing differences in the posting of revenues.

Component	FY 2010	FY 2011	Percent Difference	May Revised Growth Estimate
Estimated Payments	\$128,847,073	\$133,304,569	3.5 %	3.9 %
Final Payments*	153,902,127	183,392,502	19.2 %	18.5 %
Withholding	809,023,438	848,276,270	4.9 %	4.7 %
Refunds/Adjustments	(279,660,052)	(254,067,682)	-9.2 %	-7.7 %

<sup>\*</sup> Final Payments include historic structures tax credit reimbursements of \$18.8 million in FY 2010 and \$6.3 million in FY 2011.

FY 2011 year-to-date income tax refunds paid were \$25.6 million less or -9.2 percent, compared to the same period in FY 2010. The -9.2 percent actual growth in cash income tax refunds paid between FY 2011 and FY 2010 leads the revised FY 2011 growth estimate for income tax refunds paid of -7.7 percent adopted at the May 2011 Revenue Estimating Conference. For the January through May period, 375,657 income tax refunds were paid in FY 2011 at an average of \$542.24. For the same period in FY 2010, the comparable figures

are 385,247 and \$535.17. On average over the last five fiscal years 95.5 percent of total income tax refunds are paid through May of the fiscal year.

Income tax withholding payments have increased by \$39.3 million or 4.9 percent, through the eleventh month of FY 2011 when compared to the same period in FY 2010. The 4.9 percent actual growth in cash withholding payments between FY 2011 and FY 2010 leads the revised FY 2011 growth estimate for income tax withholding payments of 4.7 percent adopted at the May 2011 REC. On average, over the past five fiscal years, 91.5 percent of income tax withholding payments is collected through May of the fiscal year.

Fiscal year-to-date final income tax payments received have increased by \$29.5 million or 19.2 percent, through May of FY 2011 as compared to final payments through the eleventh month of FY 2010. The 19.2 percent actual growth in cash final income tax payments received between FY 2011 and FY 2010 leads the revised FY 2011 growth rate for final income tax payments received of 18.5 percent adopted at the May 2011 REC. On average, over the five fiscal years from 2005 to 2009, 97.8 percent of total final income tax payments were received in the first eleven months.

Finally, with respect to estimated income tax payments, year-to-date FY 2011 collections were up \$4.5 million from FY 2010 collections at this time last year. In FY 2011, \$1.1 million of total estimated income tax payments were generated from the sale of real estate by non-residents. The increase in estimated payments translates into a fiscal year-to-date growth rate of 3.5 percent. The 3.5 percent actual growth in cash estimated income tax payments received between FY 2010 and FY 2011 lags the revised FY 2011 growth rate for estimated income tax payments received of 3.9 percent adopted at the May 2011 REC. On average, over the last five fiscal years from 2005 to 2009, 81.2 percent of total estimated income tax payments are made by the end of May.

#### Sales and Use Taxes

Annual	May Rev. Growth Estimate	Actual YTD Growth		Base YTD Growth
Growth Rates	0.9 %	2	.3 %	2.3 %
Annual	May REC Revenue Estin	Acti	ual YTD Cash	
Dollar Values	\$810.4Million	\$7	46.8 Million	

Sales and use tax cash collections in FY 2011 were up \$17.0 million, or 2.3 percent, relative to last fiscal year at this time. As always, the monthly sales tax receipts reported here reflect the prior month's retail sales activity. For both FY 2010 and FY 2011, the state's sales tax rate is 7.0 percent. The 2.3 percent growth in sales and use tax revenues for fiscal year-to-date exceeds the revised FY 2011 growth estimate adopted at the May 2011 REC of 0.9 percent over final audited FY 2010 sales and use tax cash collections.

The Division of Taxation	n provides	the	following	component	breakdown	for	sales	and	use	tax
collections through May	•		_	_						

Component	FY 2010	FY 2011	Nominal Difference	Percent Difference
Net Taxation	\$ 644,359,106	\$ 657,438,044	\$ 13,078,939	2.0%
Registry	72,584,720	76,096,214	3,511,494	4.8%
Prov. Place Mall	11,563,767	13,059,093	1,495,326	12.9%

Within the sales tax components, registry receipts were up 4.8 percent through the eleventh month of FY 2011 when compared to same period last fiscal year. This growth is in spite of the fact that the federal government's "Cash for Clunkers" program was in effect through September of FY 2010. Net sales tax receipts remitted directly to the Division of Taxation posted an increase of 2.0 percent through FY 2011's eleventh month versus through the eleventh month of FY 2010. Providence Place Mall (PPM) sales tax receipts were up 12.9 percent through May of FY 2011 versus the same period in FY 2010. The FY 2011 figure for the Providence Place Mall may be higher due to the impact of the Great Flood of 2010 on retail sales outlets located along the Pawtuxet River.

#### **General Business Taxes**

Annual	May Rev. Growth Estimate	Actual YTD Growth		Base YTD Growth	
Growth Rates	-18.8 %	7.1 %		-4.6%	
Annual	May REC Revenue Estimate		Actual YTD Cash		
Dollar Values	\$310.8 Million		\$238.6 Million		

In general, businesses with Rhode Island tax liabilities make estimated payments of their tax year liabilities in March and June of the fiscal year, with 40.0 percent of the estimated total tax liability due in March and 60.0 percent of the estimated total tax liability due in June. There is one exception to this payment pattern, namely health care provider assessments, payments of which are made on a monthly basis. Business corporations or corporate income tax payments are also received more consistently over the course of the fiscal year due to the number of filers that are on extension at any given point in time. As a result, both business corporations taxes and health care provider assessments flow more evenly into the general fund over the course of a fiscal year.

FY 2011 total general business taxes collected through May of the fiscal year were \$238.6 million or \$15.9 million more than the \$222.7 million collected for the same period in FY 2010. Year-to-date growth in FY 2011 is 7.1 percent. This exceeds the revised FY 2011 growth estimate adopted at the May 2011 Revenue Estimating Conference of -18.8 percent over final audited FY 2010 total general business taxes.

An adjustment to FY 2010 total general business taxes cash collections is made to more accurately reflect actual collections. In particular, the health care provider assessment is reduced by \$496,275 to account for the fact that the assessment on group homes for the developmentally disabled has been repealed and the receipts that were received in July 2009 are accrued back to FY 2009. In FY 2011, a \$25.1 million reduction in business corporations taxes is needed to account for the cash receipts received in September, December, and January that were accrued back to FY 2010, a \$3.3 million reduction in public utilities gross earnings taxes is attributable to a FY 2010 audit recovery and a \$1.8 million addition in financial institutions taxes is attributable to a refund paid in October that was accrued back to FY 2010. This results in a negative adjustment to FY 2011 of \$26.6 million. Incorporating these adjustments produces a base fiscal year-to-date growth rate of -4.3 percent.

FY 2011 year-to-date business corporations taxes are \$104.0 million or \$15.4 million more than was collected in FY 2010. Of the \$104.0 million, \$25.1 million has been accrued back to FY 2010 resulting in a base year-to-date growth of -10.9 percent. The year-to-date cash collections for FY 2011 include \$818,010 of reimbursed Historic Structures Tax Credit certificates versus \$669,379 through the same period in FY 2010. The revised FY 2011 growth estimate adopted at the May 2011 REC for business corporation taxes is -35.2 percent. The revised growth rate adopted at the May 2011 Revenue Estimating Conference reflects a change in the accrual methodology for business corporations tax that will be implemented at the FY 2011 closing. On average, over the past five fiscal years, 69.9 percent of business corporations tax payments are received by the eleventh month of the fiscal year.

The Division of Taxation reports the components of the business corporations' tax through May as follows:

Component	FY 2010	FY 2011	Nominal Difference	Percent Difference
Estimated Payments	\$ 64,206,590	\$ 46,661,652	\$ (17,544,938)	-27.3%
Final Payments*	68,053,539	86,750,011	18,696,472	27.5%
Refunds/Adjustments	(45,646,796)	(28,813,835)	16,832,961	-36.9%

<sup>\*</sup> Final Payments include historic structures tax credit reimbursements of \$669,379 in FY 2010 and \$818,010 in FY 2011.

Health care provider assessment taxes through May 2011 were \$37.1 million, a decrease of 1.0 percent over the same period in FY 2010. A reduction in FY 2010 receipts of \$496,275 in the health care provider assessments is needed to reflect the fact that the group home portion of this assessment has been repealed effective August 1, 2009 resulting in a base year-to-date

growth rate of 0.3 percent. On average, over the past five fiscal years, 91.8 percent of nursing home health care provider assessment tax payments are made by the end of May.

Bank deposit taxes totaled \$879,271 through the eleventh month of FY 2011 as compared to \$872,994 collected through the eleventh month of FY 2010, an increase of 0.7 percent. On average, over the past five fiscal years, 42.2 percent of bank deposit tax payments are collected through the end of May of the fiscal year.

The insurance companies gross premiums tax is down 8.0 percent year-to-date. Insurance companies gross premiums tax cash collections through May 2011 total \$47.1 million compared to collections of \$51.2 million in FY 2010. The revised growth estimate for insurance companies gross premiums taxes adopted at the May 2011 REC is -29.1 percent. The revised growth rate adopted at the May 2011 Revenue Estimating Conference reflects a change in the accrual methodology for insurance companies gross premiums tax that will be implemented at the FY 2011 closing. FY 2010 collections include \$25.2 million of reimbursed Historic Structures Tax Credits through May. In FY 2011, the comparable amount of reimbursed Historic Structures Tax Credits is \$6.6 million. On average, over the past five fiscal years, 44.9 percent of insurance companies gross premiums tax payments are collected through the eleventh month of the fiscal year.

FY 2011 year-to-date financial institution taxes are -\$739,060 or \$3.6 million less then the \$2.9 million collected for the same period in FY 2010. Once the FY 2011 refund payable accrual is accounted for the base year-to-date growth is -65.1 percent. On average, over the past five fiscal years 69.0 percent of financial institutions taxes are collected through May of the fiscal year.

Finally, public utilities gross earnings taxes were \$50.3 million through May 2011, an increase of 20.7 percent from collections of \$41.6 million through May 2010. The base year-to-date growth in public utilities gross earnings taxes is 12.8 percent once the receipt of \$3.3 million in July 2010 from a FY 2010 audit recovery is taken into account. On average, over the past five fiscal years 44.9 percent of public utilities gross earnings taxes are collected through May of the fiscal year.

#### **Excise Taxes Other Than the Sales and Use Tax**

Annual	May Rev. Growth Estimate	Actual YTD Growth		Base YTD Growth
Growth Rates	1.3 %	-0.7 %		-1.8 %
Annual	May REC Revenue Estimate		Acti	ıal YTD Cash
Dollar Values	\$201.4 Million		\$1	77.3 Million

Excise taxes other than sales and use taxes collected in the fiscal year-to-date May 2011 period totaled \$177.3 million or \$1.3 million less than the \$178.6 million collected for the same

period in FY 2010. The actual year-to-date growth rate in excise taxes other than the sales and use tax is -0.7 percent which lags the revised FY 2011 growth estimate adopted at the May 2011 REC of 1.3 percent. In FY 2010, the June 2009 interstate trucking payments were made in July 2009 causing an understatement of \$1.6 million in motor vehicle license and registration fees in FY 2010. Furthermore, a reduction of \$322,560 to motor vehicle license and registration fees is needed to correct for the misposting of receipts by the Division of Motor Vehicles. By adding \$1.6 million back in July 2009 for FY 2010 and correcting for the error by the Division of Motor Vehicles in FY 2011 results in a base year-to-date growth rate of -1.8 percent.

Alcohol taxes are up 4.5 percent in FY 2011 through May over the same period in FY 2010. The FY 2011 revised growth estimate adopted at the May 2011 REC for alcohol taxes is 5.6 percent over final audited FY 2010 revenues. FY 2011 year-to-date alcohol taxes total \$10.6 million versus \$10.1 million in year-to-date FY 2010, an increase of \$459,353. Over the past five fiscal years, 89.1 percent of alcohol taxes are received through the eleventh month of the fiscal year.

Motor vehicle license and registration fees are up 2.9 percent in FY 2011 through May, or \$1.2 million more than the \$42.9 million collected for the same period in FY 2010. The FY 2011 revised growth estimate adopted at the May 2011 REC over final audited FY 2010 collections for motor vehicle taxes is 6.7 percent. Adjusting FY 2010 for the interstate trucking payments disbursed in July 2009 by \$1.6 million and correcting FY 2011 for the misposting of \$322,560 in revenues by the Division of Motor Vehicles results in a base year-to-date growth rate of -1.5 percent.

Rhode Island cigarette tax receipts are comprised of excise taxes collected on the sale of cigarettes, smokeless tobacco (which also includes cigars and pipe tobacco), and a one-time cigarette floor stock tax. The cigarette floor stock tax is imposed only when there is an increase in the excise tax on cigarettes the last of which was in April 2009. Total cigarette tax receipts through May of FY 2011 were down 2.5 percent compared to FY 2010. The year-to-date growth rate lags the FY 2011 revised growth estimate adopted at the May 2011 REC of -1.0 percent. Over the past five fiscal years, 90.8 percent of cigarette taxes were collected through May of the fiscal year.

Finally, the change in cigarette sales is determined. First, cigarette floor stock tax and smokeless tobacco products tax collections are netted out of the data yielding only cigarette tax collections. The result is a decrease in Rhode Island cigarette sales of -2.2 percent through the eleventh month of FY 2011 versus the eleventh month of FY 2010. It is not possible at this time to make any definitive statements as to the cause of this decrease.

#### Other Taxes

Annual	May Rev. Growth Estimate	Actual YTD Growth		Base YTD Growth
Growth Rates	52.9%	-3.4 %		-3.1 %
Annual	May REC Revenue Estin	nate	Act	ual YTD Cash
Dollar Values	\$57.4 Million		\$31.7 Million	

Other taxes collected through May of FY 2011 totaled \$31.7 million versus \$32.8 million in other taxes collected during the same period last fiscal year, a decrease of \$1.1 million, or -3.4 percent. The FY 2011 revised growth estimate adopted at the May 2011 REC is 52.9 percent over final audited FY 2010 total other taxes. Adjusting for the taxes collected from the conduct of live greyhound races at Twin River in July and August 2009, yields a base year-to-date growth in other taxes of -3.1 percent.

Inheritance tax collections totaled \$24.6 million through May of FY 2011, a decrease of 2.0 percent from the \$25.1 million collected through the eleventh month of FY 2010. The FY 2011 revised growth estimate adopted at the May 2011 REC is 71.0 percent. The revised growth rate adopted at the May 2011 Revenue Estimating Conference reflects a change in the accrual methodology for inheritance and gift tax that will be implemented at the FY 2011 closing. Given the fact that inheritance tax collections are volatile, it is not possible to make any valid comments about this revenue source. On average, over the past ten fiscal years, 88.8 percent of inheritance tax collections are received through May of the fiscal year.

Racing and athletics tax collections through May of FY 2011 were down 11.9 percent relative to the same period in FY 2010. The -11.9 percent year-to-date growth rate exceeds the FY 2011 revised growth estimate for racing and athletics tax collections of -12.9 percent over final audited FY 2010 adopted at the May 2011 REC. Once the revenues received from the conduct of live greyhound races at Twin River in July and August 2009 are accounted for, the base year-to-date growth in Racing and Athletics Taxes is -4.6 percent. On average, over the past five fiscal years, 91.3 percent of simulcast racing and athletics taxes were collected through the eleventh month of the fiscal year.

Realty transfer taxes were down by 7.1 percent through May of FY 2011 versus May of FY 2010. This decrease in realty transfer taxes leads the FY 2011 revised growth estimate of -8.5 percent over final audited FY 2010 collections adopted at the May 2011 REC. On average, over the past five fiscal years, 91.7 percent of realty transfer taxes were collected through the eleventh month of the fiscal year.

Total	Depar	tmental	Receipts
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Annual	May Rev. Growth Estimate	Actual YTD Growth	Base YTD Growth
Growth Rates	0.3 %	0.3 %	0.7 %
Annual	May REC Revenue Estim	ate Act	tual YTD Cash
Dollar Values	\$334.1 Million	\$2	294.0 Million

FY 2011 year-to-date departmental receipts total \$294.0 million, or 0.3 percent more than the \$293.1 million collected last fiscal year at this time. The FY 2011 revised growth estimate adopted at the May 2011 REC for departmental receipts over final audited FY 2010 departmental receipt collections is 0.3 percent. It is important to note that, in the licenses and fees category of departmental receipts, the hospital licensing fee for FY 2009 and FY 2010 was not due until July following the close of the fiscal year. All of the cash payments received in FY 2010 and FY 2011 were accrued back to their proper fiscal year.

FY 2011 year-to-date growth in the licenses and fees category of departmental receipts is 1.3 percent or \$3.1 million more than FY 2010 through May 2010. The hospital licensing fee for FY 2010 was received in July of FY 2011 and totaled \$119.5 million or \$2.1 million less than was received in July of FY 2010 for FY 2009. One hospital licensing fee payer has entered into a payment plan with the Division of Taxation and, as a result, an additional \$4.9 million in hospital licensing fee payments were received in August through May. It should be noted that within licenses and fees, driving record abstracts was underreported by \$322,560 for the month of May due to the misposting of receipts by the Division of Motor Vehicles to the motor vehicle registration and license fees account.

Licenses and fees saw increases in FY 2011 through May in Public Utilities Commission (PUC) expenses recovered from public utility companies of \$988,426, Department of Business Regulation (DBR) license fees for securities of \$775,930, Department of Revenue (DOR) motor vehicle title fees of \$463,343, DBR registration fees for securities of \$444,874, and DBR license fees for insurance agents of \$316,557. These increases were partially offset by decreases in DBR multi-state brokerage firm settlements of \$1,287,819, Department of Labor and Training (DLT) fees for real estate licenses of \$714,826, Department of Health (DOH) biannual license fees of \$452,997, DOR E-911 wireline surcharge fees of \$307,445, and Department of Human Services (DHS) intermediate Medicaid hospital rate settlement payments to the state of \$306,262.

Fines and penalties were down 8.1 percent through the eleventh month of FY 2011 versus the eleventh month of FY 2010, or \$2.3 million less than year-to-date cash collections through May 2010. Through May of FY 2011 fines and penalties saw decreases in DOR interest on overdue taxes of \$854,824, DBR banking enforcement fees of \$309,085, and Judicial probation and parole court fines of \$272,450.

In the sales and services category of departmental receipts, FY 2011 year-to-date growth is -10.6 percent over FY 2010 cash collections of \$17.5 million through May 2010. The \$1.9 million decrease in sales and services departmental receipts is despite the higher disproportionate share ("DiSh") payment made by the Eleanor Slater Hospital in FY 2011 of \$7.1 million vs. \$6.1 million in FY 2010 and an increase in sales of motor vehicle number plates of \$139,500. These increases are more than offset by a decrease in board and support payments to veterans' homes of \$383,603 and the fact that non-Medicaid board and support payments received by Slater Hospital, including its Zambarano unit, have been reclassified as restricted receipts in FY 2011. In FY 2010, \$2.9 million of non-Medicaid payments for board and support of patients at Slater Hospital were received through May.

Finally, FY 2011 miscellaneous departmental revenues total \$18.4 million or \$1.9 million more than the amount that was collected last fiscal year at this time. Miscellaneous departmental receipts saw increases in miscellaneous revenues from the Office of the Attorney General of \$1.1 million, DOH cost recoveries of \$582,838, and Department of Labor and Training (DLT) cost recoveries of \$505,324. These increases were partially offset by decreases in Department of Treasury income checks written off of \$336,912 and DHS child support enforcement collections of \$290,724.

Adjusting FY 2011 total departmental receipts for the hospital licensing fee and the correction for the misposting of driving record abstract revenues as well as FY 2010 total departmental receipts for the hospital licensing fee and the reclassification of non-Medicaid board and support payments for patients at Slater Hospital yields a base year-to-date growth rate of 0.7 percent for the fiscal year-to-date period through May.

#### Gas Tax Transfer

Annual	Nov. Rev. Growth Estimate	Actual YTD Growth		Base YTD Growth
Growth Rates	n/a	n/a		n/a
Annual	Nov. REC Revenue Estimate		Actu	al YTD Cash
Dollar Values	n/a			

In the 2009 session, the General Assembly passed a budget article such that \$0.01 of the state's \$0.33 per gallon motor fuel tax is no longer transferred to the general fund. Thus, the gas tax transfer to the general fund no longer occurs. For information purposes, the Office of Revenue Analysis reports that one cent of the state's \$0.33 per gallon motor fuel tax yielded \$3,854,725 through May 2011 vs. 3,898,149 through May 2010, a decrease of 1.1 percent in FY 2011 over FY 2010.

#### **Other Miscellaneous Revenues**

Annual	May Rev. Growth Estimate	Actual YTD Growth		Base YTD Growth
Growth Rates	5.3 %	398.7 %		310.3 %
Annual	May REC Revenue Estimate		Actual YTD Cash	
Dollar Values	\$13.1 Million		\$10.3 Million	

Other Miscellaneous Revenues were up 398.7 percent in FY 2011 when compared to the same period one year ago. FY 2011 year-to-date collections total \$10.3 million compared to \$2.1 million collected at this time last fiscal year. The FY 2011 revised growth estimate adopted at the May 2011 REC over final audited FY 2010 collections for other miscellaneous revenues is 5.3 percent. Included in the May 2011 REC estimate is a one time receipt for child support enforcement recovery for indirect costs from FY 2005 through FY 2009. In February the Judiciary received \$5.5 million in child support enforcement payments for the indirect costs incurred during that period. It should be noted that in FY 2010 a total of \$1.8 million of voluntary payments from providers of services to individuals with developmental disabilities was received through May 2010. These payments were refunded in June of 2010. In FY 2011, an adjustment of \$1.8 million is made to account for the sale of the Smithfield Salt Barn that was posted in July of FY 2011 but accrued back to FY 2010 and the receipt of a settlement payment from a pharmaceutical manufacturer in October 2010 that also was accrued back to FY 2010. This adjustment yields a base year-to-date growth rate of 310.3 percent.

### **Lottery Transfer**

Annual	May Rev. Growth Estimate	Actual YTD Growth		Base YTD Growth
Growth Rates	2.5 %	2.9 %		2.9 %
Annual	May REC Revenue Estimate		<u>Actual YTD Cash</u>	
Dollar Values	\$353.2 Million		\$295.0 Million	

The Lottery Transfer was up 2.9 percent through May FY 2011 versus May FY 2010. Year-to-date FY 2011 collections total \$295.0 million compared to \$286.7 million collected this time last year. On average, over the past five fiscal years, 82.8 percent of lottery proceeds were transferred through the eleventh month of the fiscal year. Adjusting FY 2011 cash collections for the receipt of \$1.6 million in October 2010 that was accrued back to FY 2010 and FY 2010 cash collections for the transfer of \$1.6 million in November 2009 that was accrued back to FY 2009 yields a base year-to-date growth rate of 2.9 percent.

The Division of Lottery reports the following for the individual components of the Lottery transfer from transactions in April which are transferred to the general fund in May:

Component	<u>FY 2010</u>	FY 2011	Percent Difference	May Rev. Growth Estimate
Combined Games	\$ 45,964,246	\$ 45,477,694	-1.1 %	-2.8 %
Video Lottery Terminals	239,164,642	247,879,629	3.6 %	3.5 %

The combined games component of the Lottery Transfer is down 1.1 percent through May of FY 2011 versus the same period last fiscal year. This compares to a revised FY 2011 growth estimate of -2.8 percent adopted at the May 2011 REC. It is important to note that from July 2009 through January 2010, the Rhode Island Lottery was an exclusive retailer of PowerBall tickets while the Massachusetts Lottery was an exclusive retailer of MegaMillions tickets. On February 1, 2010, each state was granted the ability to sell both PowerBall and MegaMillions tickets. The Rhode Island Lottery's PowerBall and MegaMillions ticket sales through May 2011 are 13.3 percent less than its sales of PowerBall and MegaMillions ticket sales through May 2010. January 2010 was the last month for which the Rhode Island Lottery was the exclusive retailer of PowerBall tickets.

The adjusted transfer from the video lottery terminals housed at Twin River and Newport Grand is up 3.6 percent through May of FY 2011 compared to the same period last year. The FY 2011 revised growth estimate adopted at the May 2011 REC over the final audited FY 2010 video lottery transfer is 3.5 percent.

#### **Unclaimed Property Transfer**

Annual	May Rev. Growth Estimate Actual		ΓD Growth	Base YTD Growth		
Growth Rates	21.0 %			n/a %		n/a %
Annual	May REC Revenue Estimate		Actual YTD Cash			
Dollar Values	\$7.1 Million					

The Unclaimed Property Transfer to the general fund occurs in June of every fiscal year.

Rosemary Booth Gallogly, Director
Department of Revenue

June 13, 2011

# STATE OF RHODE ISLAND MONTHLY REVENUE BRIEF Year To Date Cash Collections

	FY 2010 YTD May	FY 2011 YTD May	Change	Revised Growth Estimate
Personal Income Tax	835,337,088	910,905,659	9.0%	11.7%
General Business Taxes				
Business Corporations	88,621,308	104,004,181	17.4%	-35.2%
Public Utilities Gross Earnings	41,638,548	50,265,041	20.7%	8.8%
Financial Institutions	2,898,594	(739,060)	-125.5%	-56.9%
Insurance Companies	51,176,035	47,066,123	-8.0%	-29.1%
Bank Deposits	872,994	879,271	0.7%	7.5%
Health Care Provider Assessment	37,492,002	37,114,091	-1.0%	0.6%
Excise Taxes				
Sales and Use	729,825,814	746,826,798	2.3%	0.9%
Motor Vehicle	42,881,447	44,123,052	2.9%	6.7%
Motor Fuel	766,888	878,808	14.6%	13.5%
Cigarettes	124,857,777	121,705,724	-2.5%	-1.0%
Alcohol	10,138,919	10,598,272	4.5%	5.6%
Controlled Substances	-	-	-	
Other Taxes				
Inheritance and Gift	25,093,320	24,579,783	-2.0%	71.0%
Racing and Athletics	1,351,779	1,190,710	-11.9%	-12.9%
Realty Transfer	6,369,335	5,915,682	-7.1%	-8.5%
Total Taxes	\$ 1,999,321,848	\$ 2,105,314,135	5.3%	2.7%
Departmental Receipts				
Licenses and Fees	230,725,223	233,836,797	1.3%	
Fines and Penalties	28,456,923	26,163,383	-8.1%	
Sales and Services	17,523,173	15,663,099	-10.6%	
Miscellaneous	16,430,438	18,379,762	11.9%	
Total Departmental Receipts	\$ 293,135,757	\$ 294,043,041	0.3%	0.3%
Taxes and Departmentals	\$ 2,292,457,605	\$ 2,399,357,176	4.7%	2.4%
Other General Revenue Sources				
Gas Tax Transfer	339,473	-	-	
Other Miscellaneous Revenues	2,062,894	10,288,589	398.7%	5.3%
Lottery Transfer	286,690,574	295,003,332	2.9%	2.5%
Unclaimed Property	-	-	-	21.0%
Total Other Sources	\$ 289,092,941	\$ 305,291,921	5.6%	2.9%
Total General Revenues	\$ 2,581,550,546	\$ 2,704,649,097	4.8%	2.5%