



Office of Revenue Analysis

State of Rhode Island Revenue Assessment Report FY 2025 Monthly and Year-to-Date as of April 2025

The monthly revenue assessment report compares adjusted revenues, on a monthly and fiscal yearto-date basis, to the Office of Revenue Analysis' (ORA) monthly and fiscal year-to-date (YTD) estimates of expected revenues based on the current fiscal year revenue estimates. It should be noted that the fiscal year revenue estimates will vary over the course of the fiscal year as the Revenue Estimating Conference (REC) convenes and modifies the fiscal year revenue estimates as enacted by the General Assembly.

This monthly revenue assessment report compares adjusted revenues to expected revenues based on the revised revenue estimates adopted at the November 2024 REC, held on November 8, 2024. *The next report will use revenue estimates from the recent May 2025 REC.*

Results for FY 2025 Revenues through April

ORA finds that FY 2025 adjusted total general revenues through April were above the revised FY 2025 expected total general revenues estimates through April by \$41.0 million, or 0.9%.

Some notable variances to expected revenues are as follows:

- Personal income tax revenue was \$29.4 million more than expected, with a variance of 1.7%. This is largely due to final payments being up by 6.6% (\$33.2 million) and refunds and adjustments being up by 2.5% (which is a decrease in revenue of \$10.8 million). April is the largest month for final payments and refunds.
- Public utilities tax and insurance taxes were up \$9.3 million and \$6.3 million, respectively. The only business tax with a large negative variance was financial institutions tax, which was down \$26.6 million. Typically, April is the largest month for public utilities and insurance tax collections.
- Sales and use tax revenue was below estimates year-to-date by \$20.1 million, or 1.4%. On a cash basis, sales and use tax collections are up 2.9% for the fiscal year-to-date period.

- Estate and transfer tax was above the year-to-date estimate with a variance of \$17.6 million, or 35.0%, due to large, unusual payment(s) of \$12.9 million.
- The lottery transfer had a positive variance to estimates of \$6.4 million, or 2.0%, largely driven by strength in video lottery terminal revenue.

Results for Month of April

ORA finds that April adjusted total general revenues led the revised monthly expected total general revenues estimate for April by \$39.7 million, a variance of 6.2%.

Some notable variances to expected revenues are as follows:

- Personal income tax revenue was \$37.6 million more than expected, with a variance of 14.1%. This variance is largely driven by final payments being up by 18.3% compared to the estimate, which is a revenue increase of \$40.1 million. Estimated payments and refunds and adjustments were up \$6.8 million and \$2.3 million, respectively. Withholding was down by \$11.7 million. April is the largest month for final payments and refunds.
- In general business taxes, public utilities tax and insurance tax were up \$2.8 million and \$1.6 million, respectively, and business corporation tax was down \$2.6 million. Typically, April is the largest month of collections for all three of these business taxes.
- Sales and use tax revenue continued to trail estimates in April, being below expectations by \$4.8 million. Cash collections year-over-year were flat in April.
- Estate and transfer tax was above the estimate with a variance of \$2.4 million, or 72.0%.

How to Read this Report

Following this summary is a table showing the variance for year-to-date by revenue stream. The next page displays a chart showing the year-to-date variance. An appendix to this report contains two sections. One section discusses the expected share of revenue for this month and the next contains the total enacted revenue estimates for this fiscal year.

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Thomas A. Verdi Director Department of Revenue May 16, 2025

Rhode Island Department of Revenue April 2025 Report

FY 2025 STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT Year-to-Date Estimate to Actual

		YTD April			YTD April			
	Ad	justed Revenues		Est	timate of Revised			
		FY 2025			2025 Revenues †		Difference	Variance
<u>Personal Income Tax</u>	\$	1,707,598,005	a, b, c, d, e	\$	1,678,230,144		\$ 29,367,861	1.7%
<u>General Business Taxes</u>								
Business Corporation †		274,002,202	a, b, c		271,181,900		2,820,302	1.0%
Public Utilities Gross Earnings		89,748,825	f		80,458,168		9,290,656	11.5%
Financial Institutions †		8,733,547	а		35,307,565		(26,574,017)	-75.3%
Insurance Company Gross Premiums †		130,621,252	d, e		124,352,846		6,268,406	5.0%
Bank Deposits		3,564,717	а		4,331,483		(766,766)	-17.7%
Health Care Provider Assessment		36,612,307			36,614,624		(2,317)	0.0%
Excise Taxes								
Sales and Use †		1,394,663,460	e		1,414,800,880		(20,137,420)	-1.4%
Cigarettes, OTP, and ENDS †		97,333,953			95,603,166		1,730,787	1.8%
Alcohol		18,146,663			17,587,585		559,077	3.2%
Controlled Substances		5,961			5,961	+	-	0.0%
<u>Other Taxes</u>								
Estate and Transfer		67,934,444	a, g		50,327,950		17,606,495	35.0%
Racing and Athletics		559,053			579,268		(20,215)	-3.5%
Realty Transfer		15,021,606	h		15,166,878		(145,272)	-1.0%
Total Taxes	\$	3,844,545,996		\$	3,824,548,418		\$ 19,997,578	0.5%
<u>Departmental Receipts</u> †	\$	254,598,339	i	\$	240,016,403		\$ 14,581,936	6.1%
Taxes and Departmentals	\$	4,099,144,335		\$	4,064,564,821		\$ 34,579,514	0.9%
<u>Other General Revenue Sources</u>								
Other Miscellaneous Revenues		4,673,466			4,673,466	+	-	0.0%
Lottery Transfer		320,907,717	j		314,464,500		6,443,217	2.0%
Unclaimed Property		-			-	+	-	n/a
Total Other Sources	\$	325,581,183		\$	319,137,967		\$ 6,443,217	2.0%
Total General Revenues	\$	4,424,725,518		\$	4,383,702,788		\$ 41,022,730	0.9%

		YTD April			YTD April		
PIT Component	Ac	lj. Revenues		I	Revised Estimates	Difference	Variance
Estimated payments	\$	205,519,972	с	\$	190,486,518	\$ 15,033,454	7.9%
Final payments †		537,542,920	b, c, d, e		504,369,893	33,173,026	6.6%
Withholding		1,407,720,897			1,415,714,758	(7,993,860)	-0.6%
Refunds and Adjustments		(443,185,784)	а		(432,341,025)	(10,844,760)	2.5%
Total	\$	1,707,598,005		\$	1,678,230,144	\$ 29,367,861	1.7%

† FY 2025 expected revenues are based on the estimates adopted at the November 2024 Revenue Estimating Conference. The estimates for personal income tax final payments, business corporation tax, financial institutions tax, insurance company gross premiums tax, sales and use tax, cigarettes and ENDS taxes, and departmental receipts were calculated using modified revenue flows to align expected revenues with the actual realization of revenues.

+ Set equal to actual amounts received.

FY 2025 STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT Year-to-Date Estimate to Actual

- ^a Included in the revenue items below are the amounts for net transfers between that account and all other accounts. No adjustments were made for these transfers.
 personal income tax refunds and adjustments \$(1,288,398)
 - business corporation tax \$962,398
 - financial institutions tax \$212,000
 - bank deposits tax \$(186,000)
 - estate and transfer tax \$300,000
- ^b Adds to personal income tax final payments \$162,293,714 in net revenues from pass-through entities made on behalf of shareholders received in FY 2025 YTD and recorded as business corporation tax payments. The offsetting amount was subtracted from business corporation tax.
- ^c The Division of Taxation extended the filing and payment due dates for personal income tax and certain business taxes until July 15, 2024, which totaled \$48,455,242. The Office of Accounts and Control has indicated it will accrue a net \$43.4 million in personal income tax revenues received in July to FY 2024. ORA has subtracted from personal income tax revenues \$30.8 million in final payments and \$6.7 million in estimated payments to account for this accural. The \$6.0 million in PTE payments from this change in dates is included in the above PTE adjustment. There will be no accrual for any other tax type related to this delay in payments.
- ^d Subtracts August Rebuild Rhode Island reimbursements accrued back to FY 2024 as follows:
 - personal income tax final payments \$815,405
 - insurance company gross premiums tax \$7,548,050
- ^e Rebuild Rhode Island reimbursements included in year-to-date adjusted revenues are as follows:
 - personal income tax final payments \$538,766
 - insurance company gross premiums tax \$551,543
 - sales and use tax 65,075
- $^{\rm f}$ Adds \$28,157,583 for rebates issued for the gross receipts tax suspension in July 2024 that were accrued back to FY 2024.
- ^g Includes large estate tax payment(s) of \$12.9 million received in FY 2025 YTD.
- ^h Subtracts \$678,001 that is designated for transfers to the Housing Resources Commission and Housing Production Fund. The amount reflects the April transfers that will occur in May.
- ⁱ Subtracts \$58,541,862 of FY 2024 hospital licensing fee payment(s) received in FY 2025 YTD and accrued back to FY 2024.
- ^j Subtracts \$6,228,371 of lottery transfer revenues that were transferred in October 2024 but accrued back to FY 2024.

FY 2025 STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT Monthly Estimate to Actual

	April 2025 usted Revenues			April 2025 nate of FY 2025			
	FY 2025		Revi	sed Revenues †		Difference	Variance
<u>Personal Income Tax</u>	\$ 303,502,057	b	\$	265,933,891	\$	37,568,166	14.1%
<u>General Business Taxes</u>							
Business Corporation †	65,263,843	a, b		67,852,277		(2,588,434)	-3.8%
Public Utilities Gross Earnings	31,369,744			28,563,751		2,805,993	9.8%
Financial Institutions †	1,837,462	а		2,285,864		(448,402)	-19.6%
Insurance Company Gross Premiums †	46,891,913			45,284,510		1,607,403	3.5%
Bank Deposits	1,209,689			1,373,313		(163,624)	-11.9%
Health Care Provider Assessment	3,668,273			3,743,237		(74,964)	-2.0%
Excise Taxes							
Sales and Use †	136,038,160	a		140,875,584		(4,837,424)	-3.4%
Cigarettes, OTP, and ENDS [†]	9,419,183	а		9,033,048		386,135	4.3%
Alcohol	1,786,239			1,830,945		(44,707)	-2.4%
Controlled Substances	-			-	+	-	n/a
Other Taxes							
Estate and Transfer	5,657,215			3,289,141		2,368,074	72.0%
Racing and Athletics	63,706			47,504		16,202	34.1%
Realty Transfer	970,649	с		1,188,756		(218,107)	-18.3%
Total Taxes	\$ 607,678,134		\$	571,301,822	\$	36,376,312	6.4%
Departmental Receipts †	\$ 35,921,797		\$	33,915,233	\$	2,006,564	5.9%
Taxes and Departmentals	\$ 643,599,931		\$	605,217,055	\$	38,382,876	6.3%
Other General Revenue Sources							
Other Miscellaneous Revenues	1,326,312			1,326,312	+	-	0.0%
Lottery Transfer	40,833,270			39,482,948		1,350,322	3.4%
Unclaimed Property	-			-	+	-	n/a
Total Other Sources	\$ 42,159,582		\$	40,809,260	\$	1,350,322	3.3%
Total General Revenues	\$ 685,759,513		\$	646,026,315	\$	39,733,198	6.2%

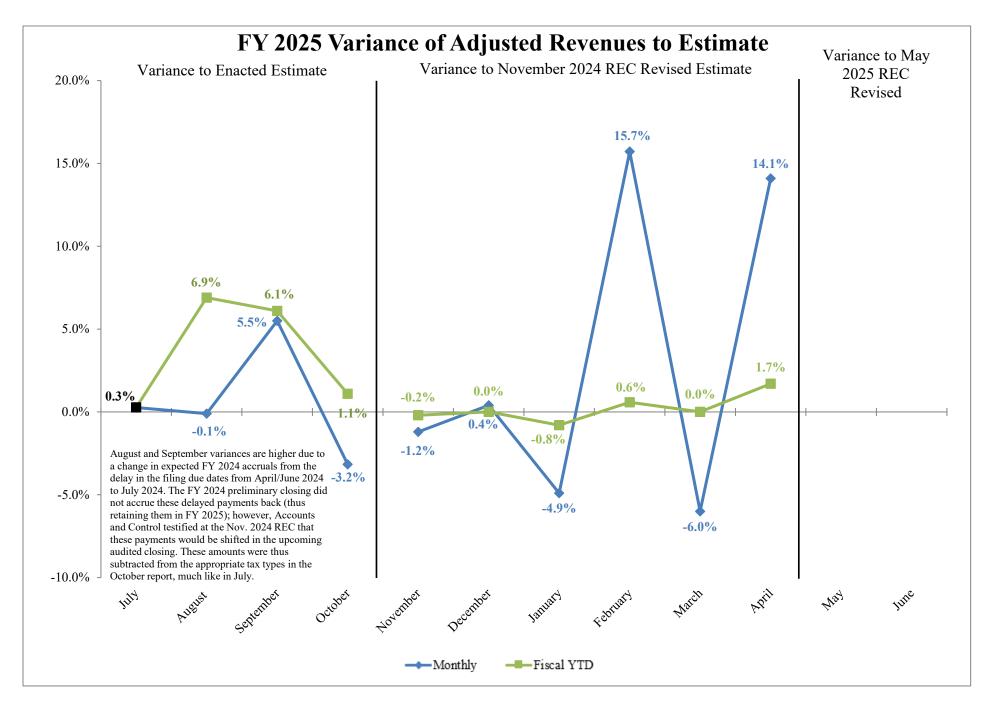
		April 2025			April 2025		
PIT Component	Α	dj. Revenues		Re	vised Estimates	Difference	Variance
Estimated payments	\$	34,671,122		\$	27,841,941	\$ 6,829,181	24.5%
Final payments †		259,300,159	b		219,221,898	40,078,261	18.3%
Withholding		139,248,364			150,937,216	(11,688,852)	-7.7%
Refunds and Adjustments		(129,717,588)	а		(132,067,164)	2,349,576	-1.8%
Total	\$	303,502,057		\$	265,933,891	\$ 37,568,166	14.1%

† FY 2025 expected revenues are based on the estimates adopted at the November 2024 Revenue Estimating Conference. The estimates for personal income tax final payments, business corporation tax, financial institutions tax, insurance company gross premiums tax, sales and use tax, cigarettes and ENDS taxes, and departmental receipts were calculated using modified revenue flows to align expected revenues with the actual realization of revenues.

+ Set equal to actual amounts received.

FY 2025 STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT Monthly Estimate to Actual

- ^a Included in the revenue items below are the amounts for net transfers between that account and all other accounts. No adjustments were made for these transfers.
 personal income tax refunds and adjustments \$(527,392)
 - business corporation tax \$527,392
 - sales and use tax \$264,000
 - cigarettes, OTP, and ENDS \$(264,000)
- ^b Adds to personal income tax final payments \$17,003,772 in net revenues from pass-through entities made on behalf of shareholders received in April and recorded as business corporation tax payments. The offsetting amount was subtracted from business corporation tax.
- ^c Subtracts \$(70,183) that is designated for transfers to the Housing Resources Commission and Housing Production Fund. The amount reflects the difference between the March transfers that occurred in April and the April transfer that will occur in May.



Appendix

How to Interpret this Report

The purpose of the Revenue Assessment Report is to give readers a sense of how the state's general revenues compare to those that might be expected if the official revenue estimates were being met in a predictable way. Caution should be exercised when interpreting this report as actual revenues may vary significantly from historical patterns. In addition, it is important for the reader to understand that enacted and adopted revenue estimates are made on an accrual basis, not a cash basis. Revenue accruals are not determined until at least one month after the fiscal year-end in June. Thus, even if the assessment of actual fiscal year-to-date revenues trails the fiscal year-to-date revenue estimates, it is possible for the fiscal year-end accrual to make up any shortfall.

The complete methodology for determining the monthly revenue flows and law changes that impact general revenues can be found on DOR's website at <u>https://dor.ri.gov/revenue-analysis/fiscal-year-2025</u>.

Expected Monthly Breakdown of Revenue

Table A. Aggregate Revenue						
	Percent I			Percent Receive		
Revenue Item	Apr YTD		Revenue Item	Apr	YTD	
Personal Income Taxes			Sales and Use Taxes	8.3%	83.1%	
Estimated Payments	12.0%	79.8%	Cigarettes Taxes	8.1%	82.3%	
Final Payments	46.4%	95.9%	Alcohol Excise Taxes	8.8%	82.6%	
Withholding Payments	9.0%	84.9%	Estate and Transfer	6.7%	83.7%	
Refunds/Adjustments	25.8%	86.2%	Racing and Athletics	6.7%	82.9%	
Business Corporation Taxes	19.2%	79.8%	Realty Transfer	7.5%	87.1%	
Utilities Gross Earnings Taxes	27.1%	76.4%	Departmental Receipts	10.4%	73.1%	
Financial Institutions Taxes	4.1%	91.7%	Lottery Transfer	9.7%	74.4%	
Insurance Co. Gross Premiums	26.0%	75.2%	Other Misc. Revenues	n/a	n/a	
Bank Deposits	24.6%	75.5%	Unclaimed Property	0.0%	0.0%	
Health Care Provider Assessment	8.2%	83.0%				

<u>Table A</u> provides the average percentages used to determine expected monthly and fiscal year-todate revenues for April. Details on how these monthly and fiscal year-to-date average percentages were calculated are included in the methodology document as noted above.

The percent received for monthly and year-to-date departmental receipts is calculated excluding hospital licensing fee revenues, which are large and generally made only once in the fiscal year.

The lottery transfer does not begin in a given fiscal year until August, and fiscal year-to-date percentages reflect gaming activity from July through the prior month, while monthly percentages reflect the prior month's gaming activity. The unclaimed property transfer occurs in the adjustment period after the end of each fiscal year.

Other nuances in monthly revenue flows related to recent law changes are described in the methodology and law change document at <u>https://dor.ri.gov/revenue-analysis/fiscal-year-2025</u>.

FY 2025 Revised Revenue Estimates

Revenue Item	Revised FY 2025 Estimate	Revenue Item	Revised FY 2025 Estimate	
Personal Income Taxes		Sales and Use Taxes	\$1,704,000,000	
Estimated Payments	\$237,500,000	Cigarettes Taxes	115,300,000	
Final Payments	557,700,000	Alcohol Excise Taxes	21,200,000	
Withholding Payments	1,669,000,000	Estate and Transfer	65,500,000	
Refunds/Adjustments	(502,800,000)	Racing and Athletics	700,000	
Business Corporation Taxes	342,600,000	Realty Transfer	17,200,000	
Public Utilities Gross Earnings	105,300,000	Departmental Receipts	543,500,000	
Financial Institutions Taxes	39,500,000	Lottery	424,000,000	
Insurance Co. Gross Premiums	167,500,000	Other Misc. Revenues	25,400,000	
Bank Deposits	5,700,000	Unclaimed Property	21,300,000	
Health Care Provider Assessment	44,400,000			
]	Fotal General Revenues *	\$5,556,600,000	

The FY 2025 estimates by revenue item as adopted at the November 2024 REC are as follows: