STATE OF RHODE ISLAND GOVERNOR DANIEL J. MCKEE



Office of Revenue Analysis

State of Rhode Island Revenue Assessment Report FY 2025 Monthly and Year-to-Date as of September 2024

The monthly revenue assessment report compares adjusted revenues, on a monthly and fiscal year-to-date basis, to the Office of Revenue Analysis' (ORA) monthly and fiscal year-to-date (YTD) estimates of expected revenues based on the current fiscal year revenue estimates. It should be noted that the fiscal year revenue estimates will vary over the course of the fiscal year as the Revenue Estimating Conference (REC) convenes and modifies the fiscal year revenue estimates as enacted by the General Assembly.

This monthly revenue assessment report compares adjusted revenues to expected revenues based on the revenue estimates enacted in the FY 2025 budget, which was signed into law on June 16, 2024, as well as all bills enacted after this date that impact FY 2025 general revenues.

Results for FY 2025 Revenues through September

ORA finds that FY 2025 adjusted total general revenues through September led the enacted FY 2025 expected total general revenues estimates through September by \$75.7 million, a variance of 6.1%.

The Division of Taxation delayed the April 2024 and June 2024 due dates for personal income tax and business tax payments to July 15, 2024, shifting those payments from FY 2024 to FY 2025. The total shifted is estimated at \$46.4 million across tax types.

Some notable variances to expected revenues are as follows:

• Personal income tax revenue was \$68.6 million more than expected, with a variance of 15.0%. This variance is primarily due to final payments being up \$46.2 million compared to the estimate because of personal income tax payments that were received in July 2024 instead of April 2024 from the due date delay. Those delayed personal income tax payments totaled \$43.3 million. Withholding and estimated payments have also been strong year-to-date.

• Business corporation tax revenue exceeded the estimate by \$3.7 million through September, with a variance of 5.3%.

Results for Month of September

ORA finds that September 2024 adjusted total general revenues exceeded the expected total general revenues estimates for September by \$28.8 million, a variance of 5.5%. September was the first quarterly estimated payment due date of the fiscal year for personal income tax and most of the general business taxes.

Some notable variances to expected revenues are as follows:

- Personal income tax revenue was \$27.0 million more than expected, which is a variance of 14.6%. This variance is primarily due to withholding payments being up \$18.7 million compared to the estimate. Final and estimated payments were also strong in September.
- Business corporation tax revenue exceeded September estimates by \$3.2 million, or 6.2%.
- September 2024 financial institutions tax revenue trailed the estimate by \$3.7 million, although the timing of collections of this revenue stream can be variable.

How to Read this Report

Following this summary is a table showing the variance for year-to-date by revenue stream. The next page displays a chart showing the year-to-date variance. An appendix to this report contains two sections. One section discusses the expected share of revenue for this month and the next contains the total enacted revenue estimates for this fiscal year.

Thomas A. Verdi

Director

Department of Revenue October 23, 2024

FY 2025 STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT Year-to-Date Estimate to Actual

	TD September justed Revenues		E	YTD September stimate of Enacted		Diec	5 7
	FY 2025		F	Y 2025 Revenues †		Difference	Variance
Personal Income Tax	\$ 525,798,604	a, b, c, d, e	\$	457,170,169		\$ 68,628,434	15.0%
General Business Taxes							
Business Corporation †	73,830,635	a, b, c		70,125,538		3,705,097	5.3%
Public Utilities Gross Earnings	25,125,153	c, f		25,359,226		(234,073)	-0.9%
Financial Institutions †	3,414,473	c		6,916,923		(3,502,450)	-50.6%
Insurance Company Gross Premiums †	41,982,378	c, d, e, g		39,328,758		2,653,620	6.7%
Bank Deposits	1,423,788	a, c		1,111,428		312,360	28.1%
Health Care Provider Assessment	10,835,543			10,837,181		(1,638)	0.0%
Excise Taxes							
Sales and Use †	452,788,487			449,937,085		2,851,402	0.6%
Cigarettes, OTP, and ENDS †	31,134,296			31,252,650		(118,354)	-0.4%
Alcohol	6,367,138			6,056,780		310,358	5.1%
Controlled Substances	-			-	+	-	n/a
Other Taxes							
Estate and Transfer	15,690,448			13,641,696		2,048,752	15.0%
Racing and Athletics	182,523			158,086		24,437	15.5%
Realty Transfer	5,023,775	h		4,650,260		373,515	8.0%
Total Taxes	\$ 1,193,597,240		\$	1,116,545,778		\$ 77,051,461	6.9%
Departmental Receipts †	\$ 47,057,638	i	\$	45,523,633		\$ 1,534,005	3.4%
Taxes and Departmentals	\$ 1,240,654,878		\$	1,162,069,411		\$ 78,585,466	6.8%
Other General Revenue Sources							
Other Miscellaneous Revenues	911,160			911,160	+	<u>-</u>	0.0%
Lottery Transfer	70,280,712			73,124,092		(2,843,380)	-3.9%
Unclaimed Property	-			-	+	-	n/a
Total Other Sources	\$ 71,191,872		\$	74,035,252		\$ (2,843,380)	-3.8%
Total General Revenues	\$ 1,311,846,749		\$	1,236,104,663		\$ 75,742,086	6.1%

	YT	D September			YTD September		
PIT Component	Ad	j. Revenues		Eı	nacted Estimates	Difference	Variance
Estimated payments	\$	68,278,089	с	\$	60,096,883	\$ 8,181,206	13.6%
Final payments †		92,318,900	b, c, d, e		46,106,729	46,212,171	100.2%
Withholding		396,418,638			383,629,318	12,789,320	3.3%
Refunds and Adjustments		(31,217,023)	a		(32,662,761)	1,445,738	-4.4%
Total	\$	525,798,604		\$	457,170,169	\$ 68,628,434	15.0%

[†] FY 2025 expected revenues are based on the estimates enacted in the FY 2025 budget. The estimates for personal income tax final payments, business corporation tax, financial institutions tax, insurance company gross premiums tax, sales and use tax, cigarettes and ENDS taxes, and departmental receipts were calculated using modified revenue flows to align expected revenues with the actual realization of revenues.

Detailed notes on the following page

⁺ Set equal to actual amounts received.

Year-to-Date Estimate to Actual

- ^a Included in the revenue items below are the amounts for net transfers between that account and all other accounts. No adjustments were made for these transfers.
 - personal income tax refunds and adjustments \$315,000
 - business corporation tax \$(129,000)
 - bank deposits tax \$(186,000)
- Adds to personal income tax final payments \$39,217,846 in net revenues from pass-through entities made on behalf of shareholders received in FY 2025 YTD and recorded as business corporation tax payments. The offsetting amount was subtracted from business corporation tax.
- ^c The Division of Taxation extended the filing and payment due dates for personal income tax and certain business taxes until July 15, 2024. The total shifted is estimated at \$46.4 million across tax types.
- d Rebuild Rhode Island reimbursements included in year-to-date adjusted revenues are as follows:
 - personal income tax final payments \$815,405
 - insurance company gross premiums tax \$7,548,050
- e Adds \$174,583 to personal income tax final payments and \$744,703 to insurance company gross premiums tax for September historic structures tax credits not reimbursed until October.
- f Adds \$28,157,583 for rebates issued for the gross receipts tax suspension in July 2024 that were accrued back to FY 2024.
- g Subtracts \$2.062,120 for misapplied July HMO insurance payment(s) that will be transferred to restricted receipts in October.
- h Subtracts \$1,080,483 that is designated for transfers to the Housing Resources Commission and Housing Production Fund. The amount reflects the September transfers that will occur in October.
- ¹ Subtracts \$27,920,178 of FY 2024 hospital licensing fee payment(s) received in FY 2025 YTD and accrued back to FY 2024.

FY 2025 STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT Monthly Estimate to Actual

	ptember 2024 usted Revenues FY 2025		Estir	ptember 2024 nate of FY 2025 eted Revenues †		Difference	Variance
	F1 2023		Enac	icu revenues		Difference	variance
Personal Income Tax	\$ 212,516,647	a, b, c	\$	185,468,274	\$	27,048,372	14.6%
General Business Taxes							
Business Corporation †	56,001,617	a, b		52,754,670		3,246,947	6.2%
Public Utilities Gross Earnings	25,733,951			24,974,442		759,509	3.0%
Financial Institutions †	2,905,560			6,610,746		(3,705,186)	-56.0%
Insurance Company Gross Premiums †	34,488,578	c		34,430,776		57,801	0.2%
Bank Deposits	1,543,781			1,099,395		444,386	40.4%
Health Care Provider Assessment	3,488,076			3,575,768		(87,691)	-2.5%
Excise Taxes							
Sales and Use †	145,642,457	a		146,208,692		(566,235)	-0.4%
Cigarettes, OTP, and ENDS †	9,598,042			10,771,582		(1,173,540)	-10.9%
Alcohol	2,152,397			2,031,296		121,101	6.0%
Controlled Substances	· -				+	-	n/a
Other Taxes							
Estate and Transfer	6,023,236			4,211,664		1,811,571	43.0%
Racing and Athletics	57,783			54,678		3,104	5.7%
Realty Transfer	1,786,828	d		1,574,631		212,197	13.5%
Total Taxes	\$ 501,938,952		\$	473,766,615	\$	28,172,336	5.9%
Departmental Receipts †	\$ 17,790,144	a	\$	16,962,285	\$	827,859	4.9%
Taxes and Departmentals	\$ 519,729,096		\$	490,728,900	\$	29,000,196	5.9%
Other General Revenue Sources							
Other Miscellaneous Revenues	385,200			385,200	+	-	0.0%
Lottery Transfer	35,413,060			35,645,383	•	(232,323)	-0.7%
Unclaimed Property	-			-	+	-	n/a
Total Other Sources	\$ 35,798,260		\$	36,030,582	\$	(232,323)	-0.6%
Total General Revenues	\$ 555,527,356		\$	526,759,483	\$	28,767,873	5.5%

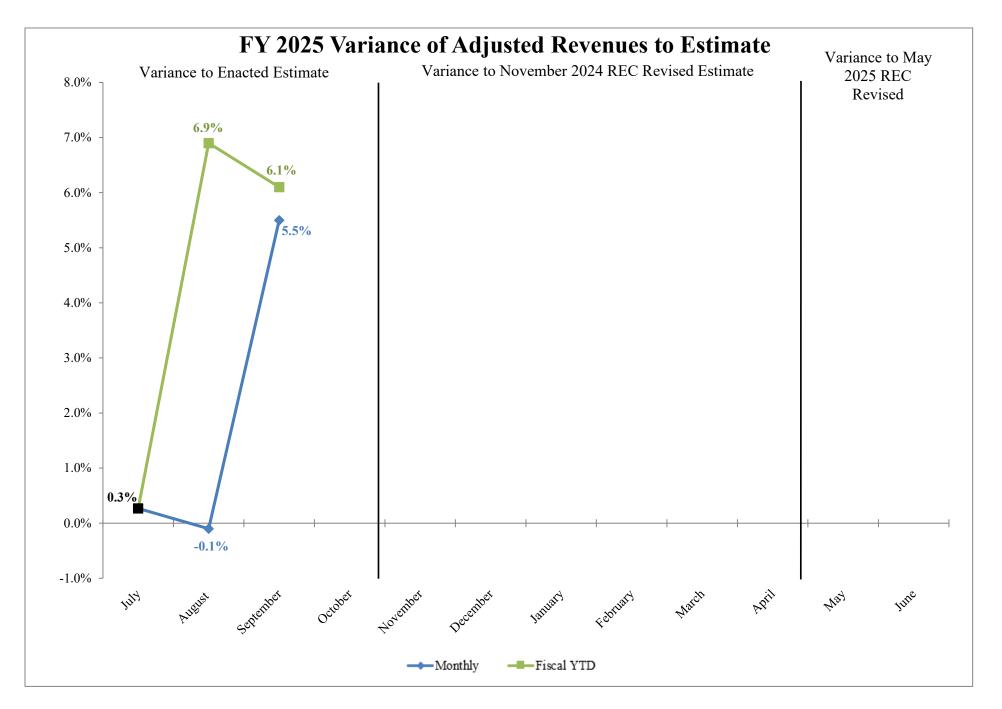
	Sep	tember 2024		S	eptember 2024		
PIT Component	Ac	lj. Revenues		En	nacted Estimates	Difference	Variance
Estimated payments	\$	51,111,373		\$	47,319,267	\$ 3,792,106	8.0%
Final payments †		36,612,351	b, c		29,204,545	7,407,806	25.4%
Withholding		136,469,347			117,739,978	18,729,368	15.9%
Refunds and Adjustments		(11,676,424)	a		(8,795,517)	(2,880,908)	32.8%
Total	\$	212,516,647		\$	185,468,274	\$ 27,048,372	14.6%

[†] FY 2025 expected revenues are based on the estimates enacted in the FY 2025 budget. The estimates for personal income tax final payments, business corporation tax, financial institutions tax, insurance company gross premiums tax, sales and use tax, cigarettes and ENDS taxes, and departmental receipts were calculated using modified revenue flows to align expected revenues with the actual realization of revenues.

Detailed notes on the following page

⁺ Set equal to actual amounts received.

- ^a Included in the revenue items below are the amounts for net transfers between that account and all other accounts. No adjustments were made for these transfers.
 - personal income tax refunds and adjustments \$(280,000)
 - business corporation tax \$280,000
 - sales and use tax \$108,423
 - departmental receipts \$(108,423)
- Adds to personal income tax final payments \$27,954,809 in net revenues from pass-through entities made on behalf of shareholders received in September and recorded as business corporation tax payments. The offsetting amount was subtracted from business corporation tax.
- c Adds \$174,583 to personal income tax final payments and \$744,703 to insurance company gross premiums tax for September historic structures tax credits not reimbursed until October.
- ^d Subtracts \$95,676 that is designated for transfers to the Housing Resources Commission and Housing Production Fund. The net amount reflects the August transfers that occurred in September and the September transfers that will occur in October.



Appendix

How to Interpret this Report

The purpose of the Revenue Assessment Report is to give readers a sense of how the state's general revenues compare to those that might be expected if the official revenue estimates were being met in a predictable way. Caution should be exercised when interpreting this report as actual revenues may vary significantly from historical patterns. In addition, it is important for the reader to understand that enacted and adopted revenue estimates are made on an accrual basis, not a cash basis. Revenue accruals are not determined until at least one month after the fiscal year-end in June. Thus, even if the assessment of actual fiscal year-to-date revenues trails the fiscal year-to-date revenue estimates, it is possible for the fiscal year-end accrual to make up any shortfall.

The complete methodology for determining the monthly revenue flows and law changes that impact general revenues can be found on DOR's website at https://dor.ri.gov/revenue-analysis/fiscal-year-2025.

Expected Monthly Breakdown of Revenue

<u>Table A</u> provides the average percentages used to determine expected monthly and fiscal year-to-date revenues for September. Details on how these monthly and fiscal year-to-date average percentages were calculated are included in the methodology document as noted above.

Table A. Aggregate Revenue Allocation Percentages by Month and Fiscal Year-to-Date							
	Percent	Received					
Revenue Item	Sept.	YTD	Revenue Item	Sept.	YTD		
Personal Income Taxes			Sales and Use Taxes	8.6%	26.4%		
Estimated Payments	20.8%	26.4%	Cigarettes Taxes	9.3%	26.9%		
Final Payments	5.7%	9.0%	Alcohol Excise Taxes	9.6%	28.6%		
Withholding Payments	7.1%	23.2%	Estate and Transfer	8.2%	26.5%		
Refunds/Adjustments	1.7%	6.3%	Racing and Athletics	9.1%	26.3%		
Business Corporation Taxes	15.2%	20.2%	Realty Transfer	9.4%	27.8%		
Utilities Gross Earnings Taxes	23.6%	24.0%	Departmental Receipts	5.6%	15.1%		
Financial Institutions Taxes	19.8%	20.7%	Lottery Transfer	7.7%	23.3%		
Insurance Co. Gross Premiums	20.0%	22.9%	Other Misc. Revenues	n/a	n/a		
Bank Deposits	21.6%	21.8%	Unclaimed Property	0.0%	0.0%		
Health Care Provider Assessment	8.5%	25.9%					

The percent received for monthly and year-to-date departmental receipts is calculated excluding hospital licensing fee revenues, which are large and generally made only once in the fiscal year.

The lottery transfer does not begin in a given fiscal year until August, and fiscal year-to-date percentages reflect gaming activity from July through the prior month, while monthly percentages reflect the prior month's gaming activity. The unclaimed property transfer occurs in the adjustment period after the end of each fiscal year.

Other nuances in monthly revenue flows related to recent law changes are described in the methodology and law change document at https://dor.ri.gov/revenue-analysis/fiscal-year-2025.

FY 2025 Enacted Revenue Estimates

The FY 2025 estimates by revenue item as enacted in the FY 2025 budget are as follows:

Table B. FY 2025 Enacted Revenue Estimates by Major Revenue Item							
Revenue Item	Enacted FY 2025 Estimate	Revenue Item	Enacted FY 2025 Estimate				
Personal Income Taxes		Sales and Use Taxes	\$1,701,970,187				
Estimated Payments	\$228,000,000	Cigarettes Taxes	116,000,664				
Final Payments	516,128,793	Alcohol Excise Taxes	21,200,000				
Withholding Payments	1,651,000,000	Estate and Transfer	53,700,000				
Refunds/Adjustments	(517,000,000)	Racing and Athletics	600,000				
Business Corporation Taxes	346,570,968	Realty Transfer	16,700,000				
Public Utilities Gross Earnings	105,800,000	Departmental Receipts	517,617,468				
Financial Institutions Taxes	29,048,050	Lottery	449,400,000				
Insurance Co. Gross Premiums	170,107,978	Other Misc. Revenues	27,273,253				
Bank Deposits	5,100,000	Unclaimed Property	20,600,000				
Health Care Provider Assessment	41,900,000						
	П	Гotal General Revenues *	\$5,489,117,361				

^{*} The total general revenues estimate includes a personal income tax net accrual of \$(12,600,000). Estimates include any general revenue changes enacted after the passage of the FY 2025 budget. Most notably, the total estimate includes \$(7.7 million) of revenue from allowing single sales factor for financial institutions tax, which was passed after the budget.